

Univ. of California Hastings College of the Law 200 McAllister Street San Francisco, CA 94703 P: (415) 565-4633 – F: (415) 565-4865 Email: boswellr@uchastings.edu

December 30, 2009

Ban Ki-moon Secretary General United Nations First Avenue at 46th Street New York, NY 10017

Dear Secretary General Ban Ki-moon,

We, the undersigned lawyers and Professors of Law, are concerned with the administration of the upcoming 2010 Parliamentary elections in Haiti. Haiti's Provisional Electoral Council (PEC) has excluded 15 political parties from the elections without providing adequate legal justification. This exclusion violates voters' rights guaranteed by both domestic and international law. We encourage the United Nations (UN) to refuse to participate in these illegal elections and to withdraw all of its financial and other support unless the PEC agrees to conduct elections that comply with the law.

The 1987 Haitian Constitution and binding international instruments – including the UN's International Covenant on Civil and Political Rights (ICCPR) and the Organization of American States' (OAS) American Convention on Human Rights – guarantee the right to vote in free and fair elections. Senate elections held earlier this year in Haiti illustrate the devastating effect that unjustified exclusion of legitimate parties can have on this basic guarantee. In April 2009, the PEC disqualified several political parties from the elections, financed in-part by the UN, which led to a widespread popular boycott.

The UN and other members of the international community abandoned principled objections to the flawed elections of 2009 and should not make the same mistake again. Statements by government officials have failed to provide an adequate justification to support the exclusion of the 15 political parties. Further, the PEC lacks Constitutional legitimacy to make such a decision. The provisional Council, made up of members hand picked by President Préval, is not the independent Permanent Council that the Constitution requires.

The UN continues to remain silent in the face of this violation of Haitian voters' rights. Political parties from across the spectrum as well as civil society and human rights groups have denounced the exclusion as illegal. By continuing to finance and support exclusive elections, the UN is complicit in a severe violation of Haitian voters' rights. Moreover, direct support provided by the UN Stabilization Force in Haiti (MINUSTAH) for the elections runs counter to MINUSTAH's mandate to "promote an all-inclusive political dialogue" and assist in the administration of "elections

consistent with Haiti's constitutional and legal requirements." See S.C. Res. 1892, U.N. Doc. S/RES/1892 (Oct. 13, 2009).

UN support for seriously flawed elections in Haiti would undermine the UN's founding principles of respect for equal rights and self-determination of all peoples. As lawyers and professors, tasked with upholding and teaching the law, we would be troubled to see the UN disregard the very principles it is responsible for defending. The UN should take urgent and immediate action to advance Haiti's nascent democracy and development. The citizens of Haiti deserve nothing less.

Sincerely,

Karen Musalo Clinical Professor of Law Director, Center for Gender and Refugee Studies UC Hastings College of the Law

Mark N. Aaronson Professor of Law UC Hastings College of the Law

**Dawn Aberg** Attorney at Law Cambridge, MA

#### Cathy Albisa

Executive Director, Clinical Professor of Law National Economic and Social Rights Initiative, International Women's Human Rights Clinic, CUNY School of Law

**Robin Alexander** Director of International Affairs United Electrical Workers (UE)

**Caroline Bettinger-López** Deputy Director, Human Rights Institute Lecturer in Law and Clinical Staff Attorney, Human Rights Clinic Columbia Law School

**Blaine Bookey** Legal Fellow Institute for Justice & Democracy in Haiti

**Shawna B. Casebier** Attorney at Law The Lucas Law Firm **Richard A. Boswell** Professor of Law UC Hastings College of the Law

**James L. Cavallaro** Clinical Professor of Law, Harvard Law School Executive Director, Human Rights Program

**Douglas Chermak** Law Program Director Center for Contemplative Mind in Society

**Marjorie Cohn** Professor of Law Thomas Jefferson School of Law

**Brian Concannon Jr.** Director Institute for Justice & Democracy in Haiti

**Douglas L. Colbert** Professor of Law Maryland School of Law

**Larry Drumm** Attorney at Law Berry Appleman and Leiden LLP

**Fernand N. Dutile** Professor of Law Univ. of Notre Dame **Craig B. Futterman** Clinical Professor of Law Univ. of Chicago Law School

**Peter Graham Cohn** Attorney at Law Board of Directors, Secretary-Treasurer NAACP-National Voter Fund

**Connie de la Vega** Professor of Law Univ. of San Francisco

John Duff, J.D. Associate Professor Univ. of Massachusetts/Boston

**Troy E. Elder** Clinical Assistant Professor of Law Carlos A. Costa Immigration and Human Rights Clinic Florida International Univ. College of Law

**Jacob François** Founder Haitian Priorities Project

Arlan Fuller Policy Director FXB Center for Health and Human Rights Harvard School of Public Health

**Gabrielle Gaetani** Attorney at Law

**Chad A. Gallagher** Attorney Miller Starr Regalia

**Ted Garey** Attorney at Law AIDS Legal Referral Panel

**David Gespass** President NLG

**Elena Gil** Attorney at Law **Denise Gilman** Clinical Professor of Law Univ. of Texas School of Law Immigration Clinic

Jessica Grannis Clinical Teaching Fellow Harrison Institute for Public Law, Georgetown Univ. Law Center

**Jennifer M. Green** Associate Professor Univ. of Minnesota Law School

**Benjamin Haile** Attorney at Law Law Office of Benjamin Haile

Kathy Hessler Clinical Professor of Law Lewis & Clark Law School

# Human Rights Advocates, Board of Directors

Connie de la Vega, Professor of Law, Univ. of San Francisco Jeremiah Johnson, Attorney, Reeves & Associates Conchita Lozano-Batista, Attorney, Weinberg, Roger & Rosenfeld Nicole Phillips Attorney, Weinberg, Roger & Rosenfeld Birte Scholz, Legal Advisor and Coordinator, Huairou Commission Julianne C. Traylor, Political Scientist, Lecturer Kristina Zinnen, Attorney, Weinberg, Roger & Rosenfeld

**Raegan Joern** Attorney at Law The Hawkins Center

Mary Johnson, J.D. Managing Director Ice Chic (Thailand) Co., Ltd. **Paige Kaneb** Supervising Attorney Northern California Innocence Project Santa Clara Univ. School of Law

Daniel Kanstroom Professor of Law, Director Human Rights Program, Boston College Law School

#### Nancy Kelly

Unit Manager, Greater Boston Legal Svcs. Co-Managing Attorney, Harvard Immigration and Refugee Clinic of Greater Boston Legal Svcs.

Catherine F. Klein

Professor of Law Columbus Community Legal Svcs., CUA

Ira Kurzban

Adjunct Professor of Law Univ. of Miami School of Law & Nova Southeastern Univ. School of Law

**Teddy Ky-Nam Miller** Attorney National Community Reinvestment Coalition

**Bryan Lonegan** Clinical Professor of Law Center for Social Justice, Seton Hall Univ. School of Law

**Paul Lufkin** Adjunct Professor of Law John F. Kennedy Univ. School of Law

**Jessica E. McDonald** Staff Attorney Legal Aid of West Virginia

Vanessa Merton Professor and Director Immigration Justice Clinic, Pace Univ. School of Law

**Tom Miller** General Counsel, Global Exchange President, Green Cities Fund, Inc. Board Chair, Nautilus Institute for Security & Sustainability

**Jennifer Moore** Professor of Law Univ. of New Mexico School of Law

Lori Nessel Professor of Law, Director Center for Social Justice, Seton Hall Univ. School of Law

Andrea Parra Attorney at Law Women's Link Worldwide

**Elisabeth Pellegrin** Attorney at Law Center for Gender and Refugee Studies

Nicole M. Phillips Attorney at Law Weinberg, Roger and Rosenfeld

**Bill Quigley** Professor of Law Loyola University New Orleans Legal Director, Center for Constitutional Rights

**Fran Quigley** Visiting Professor Indiana Univ. School of Law--Indianapolis

Vanessa Ramos Attorney at Law American Association of Jurists

Michael D. Ray Attorney at Law

Randall Robinson Professor of Law The Pennsylvania State Univ. School of Law

Jane R. Rocamora Senior Attorney Immigration Unit, Greater Boston Legal Svcs. Clinic supervisor, Harvard Immigration and Refugee Clinic of Greater Boston Legal Svcs. Josephine Ross Associate Professor of Law Howard Univ. School of Law

Liz Ryan Cole Professor and Director Semester in Practice, Vermont Law School

Margaret L. Satterthwaite Associate Professor of Clinical Law Director, International Human Rights Clinic Faculty Director, Center for Human Rights & Global Justice New York University School of Law

George Schaefer

Attorney at Law Cambridge, MA

Susan Scott Attorney at Law and Co-Chair International Committee, NLG

# Azadeh Shahshahani

Attorney at Law Co-Chair, International Committee, NLG Southern Regional Vice President, NLG

## James Silk

Clinical Professor of Law, Allard K. Lowenstein International Human Rights Clinic Executive Director, Orville H. Schell, Jr. Center for International Human Rights Yale Law School

**David L. Smart** Attorney at Law The Velez Law Firm Judith E. Somberg Attorney at Law NLG, International Committee

**Rev. Eugene P. Squeo** President New Jersey Forum for Human Rights

Irwin Stotzky Professor of Law, Director Center for the Study of Human Rights, Univ. of Miami School of Law

Nancy Stuart Clinical Professor of Law UC Hastings College of the Law

# Abigail Sullivan

Judicial Law Clerk Chief Judge Martha Vazquez, District of New Mexico

# **Donald Ungar**

Attorney at Law Simmon & Ungar, LLP

Daniel Wasson

Attorney at Law Kazan, McClain, Lyons, Greenwood & Harley

**Morgan Weibel** Attorney at Law Center for Gender and Refugee Studies

## John Willshire-Carrera

Lead Attorney, Greater Boston Legal Svcs. Co-Managing Attorney, Harvard Immigration and Refugee Clinic of Greater Boston Legal Svcs.

(Affiliations are included for identification purposes only)

cc: Hédi Annabi, Special Representative of the Secretary-General and Head of Mission, MINUSTAH

Luiz Carlos da Costa, Principal Deputy Special Representative of the Secretary General, MINUSTAH

Kim Bolduc, Deputy Special Representative of the Secretary-General and Humanitarian Coordinator, MINUSTAH and Resident Representative in Haiti, UNDP